Senate Bill No. 176–Senators Ford, Atkinson, Spearman; Cancela, Manendo, Parks and Ratti

Joint Sponsors: Assemblymen Frierson, Neal, Thompson; Carrillo, Flores, Fumo, Jauregui, Joiner, McCurdy II, Miller, Monroe-Moreno, Ohrenschall, Spiegel and Yeager

CHAPTER...........

AN ACT relating to public safety; requiring certain peace officers to wear a portable event recording device while on duty; requiring certain law enforcement agencies to adopt policies and procedures governing the use of portable event recording devices; revising provisions relating to the imposition and maximum amount of a surcharge which may be collected in certain counties used for the enhancement of the telephone system for reporting an emergency; providing that such a surcharge may also be used for the purpose of purchasing and maintaining portable event recording devices and vehicular event recording devices; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law: (1) authorizes certain peace officers to wear a portable event recording device while on duty; and (2) requires certain law enforcement agencies to adopt policies and procedures governing the use of portable event recording devices. (NRS 289.830) Existing law also requires: (1) certain peace officers employed by the Nevada Highway Patrol to wear a portable event recording device while on duty; and (2) the Nevada Highway Patrol to adopt policies and procedures governing the use of portable event recording devices. (NRS 480.365)

Section 1 of this bill requires rather than authorizes certain peace officers to wear a portable event recording device while on duty. Section 1 also: (1) expands the list of law enforcement agencies whose uniformed peace officers must wear portable event recording devices; and (2) requires the law enforcement agencies whose uniformed peace officers must wear portable event recording devices to adopt policies and procedures governing the use of portable event recording devices. Section 5 of this bill repeals NRS 480.365, the provision pertaining to the use of portable event recording devices by peace officers employed by the Nevada Highway Patrol, as that section is no longer necessary because the Nevada Highway Patrol is included within the definition of “law enforcement agency” for the purposes of section 1.

Existing law: (1) authorizes the board of county commissioners of all counties whose population is less than 700,000 (currently all counties other than Clark County) to impose a surcharge to be used for the enhancement of the telephone system for reporting an emergency in the county; and (2) sets forth the requirements relating to the imposition of such a surcharge. (NRS 244A.7641-244A.7647) Sections 2-4 of this bill: (1) provide that the surcharge may be imposed in all counties in this State; (2) increase the maximum amount of the surcharge that may be imposed; and (3) authorize the surcharge to also be used for the purpose of purchasing and maintaining portable event recording devices and vehicular event recording devices.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 289.830 is hereby amended to read as follows:
289.830 1. A law enforcement agency shall require uniformed peace officers that it employs to wear a portable event recording device while on duty. Each law enforcement agency shall adopt policies and procedures governing the use of portable event recording devices, which must include, without limitation:
(a) Except as otherwise provided in paragraph (d), requiring activation of a portable event recording device whenever a peace officer is responding to a call for service or at the initiation of any other law enforcement or investigative encounter between a uniformed peace officer and a member of the public;
(b) Except as otherwise provided in paragraph (d), prohibiting deactivation of a portable event recording device until the conclusion of a law enforcement or investigative encounter;
(c) Prohibiting the recording of general activity;
(d) Protecting the privacy of persons:
(1) In a private residence;
(2) Seeking to report a crime or provide information regarding a crime or ongoing investigation anonymously; or
(3) Claiming to be a victim of a crime;
(e) Requiring that any video recorded by a portable event recording device must be retained by the law enforcement agency for not less than 15 days; and
(f) Establishing disciplinary rules for peace officers who:
(1) Fail to operate a portable event recording device in accordance with any departmental policies;
(2) Intentionally manipulate a video recorded by a portable event recording device; or
(3) Prematurely erase a video recorded by a portable event recording device.
2. Any record made by a portable event recording device pursuant to this section is a public record which may be:
(a) Requested only on a per incident basis; and
(b) Available for inspection only at the location where the record is held if the record contains confidential information that may not otherwise be redacted.

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3. As used in this section:
   (a) “Law enforcement agency” means:
       (1) The sheriff’s office of a county;
       (2) A metropolitan police department;
       (3) A police department of an incorporated city; or
       (4) A department, division or municipal court of a city or town that employs marshals; or
       (5) The Nevada Highway Patrol.
   (b) “Portable event recording device” means a device issued to a peace officer by a law enforcement agency to be worn on his or her body and which records both audio and visual events occurring during an encounter with a member of the public while performing his or her duties as a peace officer.

Section 1.3. NRS 179.425 is hereby amended to read as follows:
179.425 “Electronic, mechanical or other device” means any device or apparatus which can be used to intercept a wire, electronic or oral communication other than:
1. Any telephone instrument, equipment or facility, or any component thereof:
   (a) Furnished to the subscriber or user by a provider of electronic communication service in the ordinary course of its business and being used by the subscriber or user in the ordinary course of its business;
   (b) Furnished by the subscriber or user for connection to the facilities of an electronic communication service and being used by the subscriber or user in the ordinary course of its business; or
   (c) Being used by a provider of electronic communication service in the ordinary course of its business, or by an investigative or law enforcement officer in the ordinary course of his or her duties.
2. A hearing aid or similar device being used to correct subnormal hearing to not better than normal.
3. A portable event recording device, as defined in NRS 289.830.

Section 1.7. NRS 239.010 is hereby amended to read as follows:
637.085, 637B.288, 638.087, 638.089, 639.2485, 639.570, 640.075, 640A.220, 640B.730, 640C.400, 640C.745, 640D.190, 640E.340, 641.090, 641A.191, 641B.170, 641C.760, 642.524, 643.189, 644.446, 645.180, 645.625, 645A.050, 645A.082, 645B.060, 645B.092, 645C.220, 645C.225, 645D.130, 645D.135, 645E.300, 645E.375, 645G.510, 645H.320, 645H.330, 647.0945, 647.0947, 648.033, 648.197, 649.065, 649.067, 652.228, 654.110, 656.105, 661.115, 665.130, 665.133, 669.275, 669.285, 669A.310, 671.170, 673.430, 675.380, 676A.340, 676A.370, 677.243, 679B.122, 679B.152, 679B.159, 679B.190, 679B.285, 679B.690, 680A.270, 681A.440, 681B.260, 681B.410, 681B.540, 683A.0873, 685A.077, 686A.289, 686B.170, 686C.306, 687A.110, 687A.115, 688C.010, 688C.230, 688C.480, 688C.490, 692A.117, 692C.190, 692C.3536, 692C.3538, 692C.354, 692C.420, 693A.480, 693A.615, 696B.550, 703.196, 704B.320, 704B.325, 709A.175, 709A.230, 710.159, 711.600, sections 35, 38 and 41 of chapter 478, Statutes of Nevada 2011 and section 2 of chapter 391, Statutes of Nevada 2013 and unless otherwise declared by law to be confidential, all public books and public records of a governmental entity must be open at all times during office hours to inspection by any person, and may be fully copied or an abstract or memorandum may be prepared from those public books and public records. Any such copies, abstracts or memoranda may be used to supply the general public with copies, abstracts or memoranda of the records or may be used in any other way to the advantage of the governmental entity or of the general public. This section does not supersede or in any manner affect the federal laws governing copyrights or enlarge, diminish or affect in any other manner the rights of a person in any written book or record which is copyrighted pursuant to federal law.

2. A governmental entity may not reject a book or record which is copyrighted solely because it is copyrighted.

3. A governmental entity that has legal custody or control of a public book or record shall not deny a request made pursuant to subsection 1 to inspect or copy or receive a copy of a public book or record on the basis that the requested public book or record contains information that is confidential if the governmental entity can redact, delete, conceal or separate the confidential information from the information included in the public book or record that is not otherwise confidential.

4. A person may request a copy of a public record in any medium in which the public record is readily available. An officer, employee or agent of a governmental entity who has legal custody or control of a public record:
(a) Shall not refuse to provide a copy of that public record in a readily available medium because the officer, employee or agent has already prepared or would prefer to provide the copy in a different medium.

(b) Except as otherwise provided in NRS 239.030, shall, upon request, prepare the copy of the public record and shall not require the person who has requested the copy to prepare the copy himself or herself.

Sec. 2. NRS 244A.7641 is hereby amended to read as follows:

244A.7641 As used in NRS 244A.7641 to 244A.7647, inclusive, unless the context otherwise requires:
1. “Mobile telephone service” means cellular or other service to a telephone installed in a vehicle or which is otherwise portable.
2. “Place of primary use” has the meaning ascribed to it in 4 U.S.C. § 124(8), as that section existed on August 1, 2002.
3. “Portable event recording device” has the meaning ascribed to it in NRS 289.830.
4. “Supplier” means a person authorized by the Federal Communications Commission to provide mobile telephone service.
5. “Telephone system” means a system for transmitting information between or among points specified by the user that does not change the form or content of the information regardless of the technology, facilities or equipment used. A telephone system may include, without limitation:
   (a) Wireless or Internet technology, facilities or equipment; and
   (b) Technology, facilities or equipment used for transmitting information from an emergency responder to the user or from the user to an emergency responder.
6. “Vehicular event recording device” means a device which is affixed to a marked vehicle of a law enforcement agency, as defined in NRS 289.830, and which records both audio and visual events.

Sec. 3. NRS 244A.7643 is hereby amended to read as follows:

244A.7643 1. Except as otherwise provided in this section, the board of county commissioners of a county whose population is 100,000 or more but less than 700,000 may by ordinance, for the enhancement of the telephone system for reporting an emergency in the county, and for the purpose of purchasing and maintaining portable event recording devices and vehicular event recording devices, impose a surcharge on:
(a) Each access line or trunk line of each customer to the local exchange of any telecommunications provider providing those lines in the county; and

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(b) The mobile telephone service provided to each customer of that service whose place of primary use is in the county.

2. Except as otherwise provided in this section, the board of county commissioners in a county whose population is less than 100,000 may by ordinance, for the enhancement or improvement of the telephone system for reporting an emergency in the county, impose a surcharge on:
   — (a) Each access line or trunk line of each customer to the local exchange of any telecommunications provider providing those lines in the county; and
   — (b) The mobile telephone service provided to each customer of that service whose place of primary use is in the county.

3. A board of county commissioners may not impose a surcharge pursuant to this section unless the board first adopts a 5-year master plan for the enhancement or improvement, as applicable, of the telephone system for reporting emergencies in the county or for the purpose of purchasing and maintaining portable event recording devices and vehicular event recording devices, as applicable. The master plan must include an estimate of the cost of the enhancement or improvement, as applicable, of the telephone system or of the cost of purchasing and maintaining portable event recording devices and vehicular event recording devices, as applicable, and all proposed sources of money for funding those costs. For the duration of the imposition of the surcharge, the board shall, at least annually, review and, if necessary, update the master plan.

4. The surcharge imposed by a board of county commissioners pursuant to this section:
   (a) For each access line to the local exchange of a telecommunications provider, must not exceed $1 each month;
   (b) For each trunk line to the local exchange of a telecommunications provider, must equal 10 times the amount of the surcharge imposed for each access line to the local exchange of a telecommunications provider pursuant to paragraph (a); and
   (c) For each telephone number assigned to a customer by a supplier of mobile telephone service, must equal the amount of the surcharge imposed for each access line to the local exchange of a telecommunications provider pursuant to paragraph (a).

5. A telecommunications provider which provides access lines or trunk lines in a county which imposes a surcharge pursuant to this section or a supplier which provides mobile telephone service to a customer in such a county shall collect the surcharge from its customers.
customers each month. Except as otherwise provided in NRS 244A.7647, the telecommunications provider or supplier shall remit the surcharge it collects to the treasurer of the county in which the surcharge is imposed not later than the 15th day of the month after the month it receives payment of the surcharge from its customers.

5. An ordinance adopted pursuant to subsection 1 or 2 of this section may include a schedule of penalties for the delinquent payment of amounts due from telecommunications providers or suppliers pursuant to this section. Such a schedule:
   (a) Must provide for a grace period of not less than 90 days after the date on which the telecommunications provider or supplier must otherwise remit the surcharge to the county treasurer; and
   (b) Must not provide for a penalty that exceeds 5 percent of the cumulative amount of surcharges owed by a telecommunications provider or a supplier.

6. As used in this section, “trunk line” means a line which provides a channel between a switchboard owned by a customer of a telecommunications provider and the local exchange of the telecommunications provider.

Sec. 4. NRS 244A.7645 is hereby amended to read as follows:

244A.7645  1. If a surcharge is imposed pursuant to NRS 244A.7643 in a county whose population is 100,000 or more, but less than 700,000, the board of county commissioners of that county shall establish by ordinance an advisory committee to develop a plan to enhance the telephone system for reporting an emergency in that county and to oversee any money allocated for that purpose. The advisory committee must:
   (a) Consist of not less than five members who:
      (1) Are residents of the county;
      (2) Possess knowledge concerning telephone systems for reporting emergencies; and
      (3) Are not elected public officers.
   (b) Subject to the provisions of subparagraph (3) of paragraph (a), include the chief law enforcement officer or his or her designee from each office of the county sheriff, metropolitan police department, police department of an incorporated city within the county and department, division or municipal court of a city or town that employs marshals within the county, as applicable.

2. If a surcharge is imposed pursuant to NRS 244A.7643 in a county whose population is less than 100,000, the board of county commissioners of that county shall establish by ordinance an advisory committee to develop a plan to enhance or improve the
telephone system for reporting an emergency in that county and to oversee any money allocated for that purpose. The advisory committee must:

(a) Consist of not less than five members who:
   (1) Are residents of the county;
   (2) Possess knowledge concerning telephone systems for reporting emergencies; and
   (3) Are not elected public officers.

(b) Include a representative of an incumbent local exchange carrier which provides service to persons in that county. As used in this paragraph, “incumbent local exchange carrier” has the meaning ascribed to it in 47 U.S.C. § 251(h)(1), as that section existed on October 1, 1999, and includes a local exchange carrier that is treated as an incumbent local exchange carrier pursuant to that section.

(c) Subject to the provisions of subparagraph (3) of paragraph (a), include the chief law enforcement officer or his or her designee from each office of the county sheriff, metropolitan police department, police department of an incorporated city within the county and department, division or municipal court of a city or town that employs marshals within the county, as applicable.

3. If a surcharge is imposed in a county pursuant to NRS 244A.7643, the board of county commissioners of that county shall create a special revenue fund of the county for the deposit of the money collected pursuant to NRS 244A.7643. The money in the fund must be used only:

(a) **With respect to the telephone system for reporting an emergency:**
   (1) In a county whose population is 45,000 or more, but less than 700,000, to enhance the telephone system for reporting an emergency, including only:
   (I) Paying recurring and nonrecurring charges for telecommunication services necessary for the operation of the enhanced telephone system;
   (II) Paying costs for personnel and training associated with the routine maintenance and updating of the database for the system;
   (III) Purchasing, leasing or renting the equipment and software necessary to operate the enhanced telephone system, including, without limitation, equipment and software that identify the number or location from which a call is made; and
(IV) Paying costs associated with any maintenance, upgrade and replacement of equipment and software necessary for the operation of the enhanced telephone system.

(b) In a county whose population is less than 45,000, to improve the telephone system for reporting an emergency in the county.

(b) With respect to purchasing and maintaining portable event recording devices and vehicular event recording devices, paying costs associated with the acquisition, maintenance, storage of data, upgrade and replacement of equipment and software necessary for the operation of portable event recording devices and vehicular event recording devices or systems that consist of both portable event recording devices and vehicular event recording devices.

4. If the balance in the fund created in a county whose population is 100,000 or more pursuant to subsection 3 which has not been committed for expenditure exceeds $5,000,000 at the end of any fiscal year, the board of county commissioners shall reduce the amount of the surcharge imposed during the next fiscal year by the amount necessary to ensure that the unencumbered balance in the fund at the end of the next fiscal year does not exceed $5,000,000.

5. If the balance in the fund created in a county whose population is 45,000 or more but less than 100,000 pursuant to subsection 3 which has not been committed for expenditure exceeds $1,000,000 at the end of any fiscal year, the board of county commissioners shall reduce the amount of the surcharge imposed during the next fiscal year by the amount necessary to ensure that the unencumbered balance in the fund at the end of the next fiscal year does not exceed $1,000,000.

6. If the balance in the fund created in a county whose population is less than 45,000 pursuant to subsection 3 which has not been committed for expenditure exceeds $500,000 at the end of any fiscal year, the board of county commissioners shall reduce the amount of the surcharge imposed during the next fiscal year by the amount necessary to ensure that the unencumbered balance in the fund at the end of the next fiscal year does not exceed $500,000.

Sec. 4.3. NRS 331.220 is hereby amended to read as follows:

331.220 1. Except as otherwise provided in subsection 2, it is unlawful for a person to engage in any kind of surreptitious electronic surveillance on the grounds of any facility owned or leased by the State of Nevada without the knowledge of the person being observed.
2. Subsection 1 does not apply to any electronic surveillance:
   (a) Authorized by a court order issued to a public officer, based upon a showing of probable cause to believe that criminal activity is occurring on the property under surveillance;
   (b) By a law enforcement agency pursuant to a criminal investigation;
   (c) By a peace officer pursuant to NRS 289.830; or
   (d) By a uniformed peace officer of the Nevada Highway Patrol Division of the Department of Public Safety pursuant to NRS 480.365; or
   (e) Which is necessary as part of a system of security used to protect and ensure the safety of persons on the grounds of the facility.

Sec. 4.5. NRS 393.400 is hereby amended to read as follows:

393.400 1. Except as otherwise provided in subsection 2, it is unlawful for a person to engage in any kind of surreptitious electronic surveillance on any property of a public school without the knowledge of the person being observed.

2. Subsection 1 does not apply to any electronic surveillance:
   (a) Authorized by a court order issued to a public officer, based upon a showing of probable cause to believe that criminal activity is occurring on the property of the public school under surveillance;
   (b) By a law enforcement agency pursuant to a criminal investigation;
   (c) By a peace officer pursuant to NRS 289.830;
   (d) By a uniformed peace officer of the Nevada Highway Patrol Division of the Department of Public Safety pursuant to NRS 480.365;
   (e) Which is necessary as part of a system of security used to protect and ensure the safety of persons on the property of the public school; or
   (f) Of a class or laboratory when authorized by the teacher of the class or laboratory.

Sec. 4.7. NRS 396.970 is hereby amended to read as follows:

396.970 1. Except as otherwise provided in subsection 2, it is unlawful for a person to engage in any kind of surreptitious electronic surveillance on a campus of the System without the knowledge of the person being observed.

2. Subsection 1 does not apply to any electronic surveillance:
   (a) Authorized by a court order issued to a public officer, based upon a showing of probable cause to believe that criminal activity is occurring on the property under surveillance;
(b) By a law enforcement agency pursuant to a criminal investigation;
(c) By a peace officer pursuant to NRS 289.830;
(d) By a uniformed peace officer of the Nevada Highway Patrol Division of the Department of Public Safety pursuant to NRS 480.365;
(e) Which is necessary as part of a system of security used to protect and ensure the safety of persons on the campus; or
(f) Of a class or laboratory when authorized by the teacher of the class or laboratory.

Sec. 5. NRS 480.365 is hereby repealed.

Sec. 6. This act becomes effective:
1. Upon passage and approval for the purpose of adopting regulations and performing any preliminary administrative tasks that are necessary to carry out the provisions of this act; and
2. On July 1, 2018, for all other purposes.